

Appendix E. Priority and Conservation Watersheds

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Introduction

One of the original purposes for establishing the National Forest System was to protect our nation's water resources. The 2012 Planning Rule includes a set of requirements associated with maintaining and restoring watersheds and aquatic ecosystems, water resources, and riparian areas in the plan area. The increased focus on watersheds and water resources in the 2012 Planning Rule reflects the importance of this natural resource, and the commitment to stewardship of our waters. As such, the HLC NF has developed an aquatic conservation strategy to address watersheds and water resources on the Forest.

The 2012 Planning Rule requires that land management plans identify watersheds that are a priority for restoration and maintenance. The 2012 Planning Rule requires these plans to include components to maintain or restore the structure, function, composition, and connectivity of aquatic ecosystems and watersheds in the plan area, taking into account potential stressors, including climate change, and how they might affect ecosystem and watershed health and resilience. Plans are required to include components to maintain or restore water quality and water resources, including public water supplies, groundwater, lakes, streams, wetlands, and other bodies of water. In addition, the 2012 Planning Rule requires that the FS establish best management practices for water quality and that land management plans ensure implementation of those practices.

Land management plans are also required to include direction to maintain and restore the ecological integrity of riparian areas. The HLC NF land management plan would maintain riparian areas through riparian management zones, and related components. This direction will also help protect native fish and further strengthen the watershed conservation network.

This appendix includes five sections. The first section is the watershed condition framework. The watershed condition framework is designed to restore watersheds to their natural potential condition. These watersheds require short-term investments for their restoration. The second section discusses the restoration of impaired waterbodies on the state 303(d) list that have completed total maximum daily loads (also referred to as TMDLs). These watersheds would also require short-term investments. The third section covers municipal watersheds. Following municipal watersheds are Source Water Protection Act areas. The final section is the conservation watershed network, which is designed to provide long-term protection, connectivity, and survival of native fish.

Changes as to which watersheds in the plan are “priority” are made administratively (FSH 1909.12 sec 21.5).

Watershed Condition Framework

In 2011, sixth-level watersheds (typically 10,000 to 40,000 acres) across all NFS lands were classified using the national watershed condition framework. This framework was designed to be a consistent, comparable, and credible process for improving the health of watersheds across all NFS lands. The first step was to rate the watershed condition of each watershed, utilizing existing data, knowledge of the land, and professional judgment. Watersheds were rated using a set of indicators of geomorphic, hydrologic, and biotic integrity relative to potential natural condition. The ratings are entered into a computer database, which generates an overall rating for each watershed. The results are also used to create a watershed condition class map.

Geomorphic functionality or integrity is defined in terms of attributes such as slope stability, soil erosion, channel morphology, and other upslope, riparian, and aquatic habitat characteristics. Hydrologic

functionality or integrity relates primarily to flow, sediment, and water-quality attributes. Biological functionality or integrity is defined by the characteristics that influence the diversity and abundance of aquatic species, terrestrial vegetation, and soil productivity.

In each case, integrity is evaluated in the context of the natural disturbance regime, geoclimatic setting, and other important factors within the context of a watershed. The definition encompasses both aquatic and terrestrial components because water quality and aquatic habitat are inseparably related to the integrity and functionality of upland and riparian areas within a watershed. The three watershed condition classes are directly related to the degree or level of watershed functionality or integrity:

- Class 1- functioning properly: watersheds exhibit high geomorphic, hydrologic, and biotic integrity relative to their natural potential condition.
- Class 2 functioning-at-risk: watersheds exhibit moderate geomorphic, hydrologic, and biotic integrity relative to their natural potential condition.
- Class 3 impaired function: watersheds exhibit low geomorphic, hydrologic, and biotic integrity relative to their natural potential condition.

In this framework, a watershed is considered in good condition if it is functioning in a manner similar to one found in natural wildland conditions (Karr and Chu 1999, Lackey 2001). This characterization should not be interpreted to mean that managed watersheds cannot be in good condition. A watershed is considered to be functioning properly if the physical attributes are appropriate to maintain or improve biological integrity. This consideration implies that a Class 1 watershed in properly functioning condition has minimal undesirable human impact on natural, physical, or biological processes and is resilient and able to recover to the desired condition when or if disturbed by large natural disturbances or land management activities (Yount and Niemi 1990). By contrast, a class 3 watershed has impaired function because some physical, hydrological, or biological threshold has been exceeded. Substantial changes to the factors that caused the degraded state are commonly needed to set them on a trend or trajectory of improving conditions that sustain physical, hydrological, and biological integrity. Defining specific classes for watershed condition is obviously subjective and, therefore, problematic for several reasons. First, watershed condition is not directly observable (Suter 1993). In nature, no distinct lines separate a watershed that is functioning properly from impaired condition, and every classification scheme is arbitrary to some extent. Second, watershed condition is a mental construct that has numerous definitions and interpretations in the scientific literature (Lackey 2001). Third, the attributes that reflect the state of a watershed are continually changing because of natural disturbances (e.g., wildfire, landslides, floods, insects, and disease), natural variability of ecological processes (e.g., flows and cycles of energy, nutrients, and water), climate variability and change, and human modifications.

The plan area is located in 296 subwatersheds (HUC 12). The HLC NF completed the watershed condition framework analysis in 2011 and identified the following watershed condition classes: 103 watersheds were rated as functioning properly, 159 watersheds were rated as functioning at risk, and 34 watersheds were rated as impaired. Overall, the biggest sources of impairment were aquatic biota (nonnative species), road and trail issues, and water quality impairment. Table 1 is a summary of watershed condition classes across the Forest by GA.

Table 1. Number of 6th level watersheds rated in each condition class using the watershed condition framework

GA	Class 1	Class 2	Class 3	Total	% Rated as Class 3
Big Belts	3	35	7	45	15
Castles	2	9	1	12	8

GA	Class 1	Class 2	Class 3	Total	% Rated as Class 3
Crazies	5	5	0	10	0
Divide	1	13	14	28	50
Elkhorns	1	18	2	21	10
Highwoods	3	4	0	7	0
Little Belts	21	39	4	64	6
Rocky Mountain Range	40	13	1	54	2
Snowies	15	3	0	18	0
Upper Blackfoot	12	20	5	37	14
Totals	103	159	34	296	11

The next step of the watershed condition framework was to use the watershed condition class data to identify priority watersheds, develop watershed restoration action plans, and implement projects to maintain or restore conditions in priority watersheds. At the time this land management plan was adopted, there are 4 priority watersheds in the plan area that have planned or ongoing restoration work occurring. These current forest priority watersheds on the HLC NF are displayed in Table 2. Future priority watersheds will be determined throughout the life of this plan, usually on a 10-year rotation.

Future priority watersheds will be determined based on aquatic habitat needs, conservation watershed networks, watershed condition framework, and total maximum daily load status. Also taken into consideration will be other interested parties (other federal, state, and local entities as well as interest groups) and potential partner funding priorities like Montana Fish, Wildlife, and Parks as well as the Environmental Protection Agency's Comprehensive Environmental Response, Compensation, and Liability Act funded cleanup as examples. Future priority watershed will also strive for alignment with vegetation management needs to improve potential funding opportunities, which in turn would contribute to restoration opportunities.

Priority areas for potential restoration activities could change quickly because of events such as wildfire, floods, or the introduction of invasive species. Therefore, the 2012 Planning Rule includes priority watersheds as plan content, so that an administrative change could be used to quickly respond to changes in priority.

Benefits from implementing the watershed condition framework are as follows:

- Strengthens the effectiveness of FS watershed restoration.
- Establishes a consistent, comparable, credible process for determining watershed condition class.
- Enables a priority-based approach for the allocation of resources for restoration.
- Improves FS reporting and tracking of watershed condition.
- Enhances coordination with external agencies and partners.

Table 2. Current watershed condition framework priority watersheds on the HLC NF¹

Sub watershed name (HUC 12)	Geographic area	Current priority level*	Attributes rated at risk in watershed condition framework assessment	Current planning efforts	Overlapping priorities and partnerships	Notes
Headwaters Sheep Creek	Little Belts	High	303(d) listed stream, aquatic habitat, aquatic biota, water quality, riparian/wetland, soil productivity, road density, weeds	Upper Sheep VMP	Montana Fish Wildlife and Parks	Opportunity for riparian/wetland restoration and weed treatments. No in-stream fish habitat restoration needs identified 303(d) listing resulting from historic logging practices and poor road conditions.
Cabin Gulch	Big Belts	High	303(d) listed stream, water quality, riparian, channel morphology, species habitat, soils	Cabin Gulch Vegetation Management, culvert upgrades, road improvements and decommissioning	Broadwater County, Montana Fish Wildlife & Parks, Youth Forest Monitoring Program	Opportunity for riparian/wetland restoration, 2015 Cabin Gulch Fire.
Upper Tenmile	Divide	High	303(d) listed stream, aquatic biota, mining, non-native fish, aquatic habitat, road density, trails, water quality, soil, fire effects/fire regime	Tenmile-South Helena Vegetation Management Project, NFS mine remediation projects, road decommissioning	City of Helena (Municipal Watershed), Montana Fish Wildlife & Parks, Tenmile Watershed Collaborative, US EPA, Upper Tenmile Group, Lake Helena Watershed Group, Baxendale Fire Department, Tri County Fire	Opportunity for riparian/wetland restoration and weed treatments. in-stream fish habitat restoration needs identified 303(d) listing resulting from historic logging practices and poor road conditions, City of Helena Municipal Watershed
Telegraph Creek	Divide	High	303(d) listed stream, aquatic biota, mining, non-native fish, aquatic habitat, road density, trails water quality, soil, fire effects/fire regime	Upper Tenmile hazardous fuels reduction and timber salvage, abandon mine reclamation, road decommissioning	City of Helena (Municipal Watershed), Montana Fish Wildlife & Parks, Lake Helena Watershed Group, US EPA, Montana DEQ	Opportunity for riparian/wetland restoration and weed treatments. Reduce sediment from roads, in-stream fish habitat restoration needs identified 303(d) listing resulting from historic logging and mining practices and poor road conditions,

¹ potential future priority watershed condition framework watersheds will be determined throughout the life of this plan

Restoration of Impaired 303(d) Listed Waterbodies

In 1972 Congress passed the Water Pollution Control Act, more commonly known as the Clean Water Act. Its goal is to “restore and maintain the chemical, physical, and biological integrity of the Nation’s waters.” The Clean Water Act requires each state to set water quality standards to protect designated beneficial water uses and to monitor the attainment of those uses. Fish and aquatic life, wildlife, recreation, agriculture, industrial, and drinking water are all types of beneficial uses. Streams and lakes (also referred to as waterbodies) that do not meet the established standards are called “impaired waters.” These waters are identified on the 303(d) list, named after Section 303(d) of the Clean Water Act, which mandates the monitoring, assessment, and listing of water quality limited waterbodies.

Both Montana state law (75 MCA § 5-703) and section 303(d) of the federal Clean Water Act require the development of total maximum daily loads for impaired waters where a measurable pollutant (for example: metals, nutrients, e. coli, sediment) is the cause of the impairment. A total maximum daily load is a loading capacity and refers to the maximum amount of a pollutant a stream or lake can receive and still meet water quality standards.

The Montana Water Quality Act requires the Montana Department of Environmental Quality to develop total maximum daily loads for streams and lakes that do not meet, or are not expected to meet, Montana water quality standards. The Montana Department of Environmental Quality submits the total maximum daily loads to the United States Environmental Protection Agency for approval. Total maximum daily loads provide an approach to improve water quality so that streams can support and maintain their state-designated beneficial uses.

According to the State 303(d) list, 55 stream segments within the plan area are not meeting water quality standards (Montana Department of Environmental Quality 2016) (Table 3). Of these, 35 are listed for mining related impacts and the remaining 20 are listed for grazing or habitat quality issues. Total maximum daily load assessments have been prepared and are being implemented for several sub-basins in the plan area, including those in the Divide, Elkhorns, Upper Blackfoot, Castles and the Little Belts GAs.

Table 3. 303(d) listed stream segments by GA

Geographic Area	Number of stream segments	Miles	Sources of pollutants	TMDL assessments
Big Belts	7	36	Mostly grazing, road impacts, mining in Confederate Gulch	Deep Creek, Canyon Ferry
Divide	14	54	Primarily mining impacts, road impacts	Little Blackfoot, Lake Helena, Boulder-Elkhorn
Elkhorns	11	40	Abandoned mines, road impacts, water diversions	Boulder-Elkhorn, Lake Helena
Little Belts	8	99	Mining, road impacts and grazing impacts	Missouri-Cascade/Belt Creek, Sheep Creek
Rocky Mountain Range	1	4	Grazing and flow alterations, road impacts	Sun River (completed)
Snowies	1	2	Grazing and road impacts	No
Upper Blackfoot	13	54	Abandoned mines, road impacts	Blackfoot Headwaters, Middle Blackfoot-Nevada Creek

Across the planning area, water quality monitoring, in conjunction with forest project activities, has been occurring since the 1986 Forest Plans were developed for each Forest. Both the Helena and the Lewis and Clark National Forests had extensive watershed monitoring programs.

For more than three decades, data has been collected at 55 water quality monitoring sites on the Helena National Forest to monitor the majority of the timber sales and other major projects. The number of years of data collection at each site has varied based on project needs. In fiscal year 2013, 22 water quality monitoring stations were maintained, 3 rain gauge monitoring sites were installed, 5 roadside hazard tree units were monitored, and 133 decommissioned roads were evaluated for closure effectiveness. In addition, other data collection efforts on the Forest have included various total maximum daily load inventory and monitoring programs, the Helena National Forest Youth Forest Monitoring Program, which included 12 water quality sites, and monitoring done by other governmental agencies (such as, Montana Department of Environmental Quality and United States Environmental Protection Agency).

On the Lewis and Clark National Forest, monitoring was more focused around grazing allotments. Ten enclosures have benchmarked monitoring reaches where monitoring has included: up to 10 cross-sections (both inside and outside enclosures), photo points, sinuosity, pebble counts, and slope measurements. Other monitoring has been focused on road obliteration project monitoring, which includes documentation of vegetative recovery, weeds, stream crossings, and erosion along obliterated roads.

Protection of Municipal Watersheds

The 1986 Forest Plans identified portions of four sixth level watersheds as municipal water supplies: Tenmile Creek, McClellan Creek, Belt Creek-Carpenter Creek, and North Fork Smith River-Trout Creek. Big Spring Creek is the municipal watershed for the city of Lewistown and was not identified in the 1986 plans. These watersheds provide drinking water to five cities or towns by either a reservoir, groundwater, or water diversion. See individual GA maps in appendix A for the locations of municipal watersheds. Also see Table 4 for a summary of municipal watersheds on the HLC NF.

Tenmile Creek and its tributaries, located in the Divide GA, is the municipal water source for the City of Helena. Diversions are located on Tenmile Creek above Rimini and near the mouths of Beaver Creek, Minnehaha Creek, Moose Creek, and Walker Creek. Water from all diversions is carried to the Tenmile Water Treatment Plant in a common buried pipeline. In addition, Helena stores water in the upper part of the watershed from several tributaries in Scott and Chessman Reservoirs when stream flow is high. The Red Mountain Flume carries water from some of these tributaries to Chessman reservoir. Vegetation treatment efforts are occurring around the flume and reservoir. Further treatments in the rest of the watershed are in the planning and implementation process for the Tenmile South Helena Project. Streams in the lower portion of the Tenmile watershed do not meet drinking water quality standards, but above the diversions water quality does generally meet standards. The primary objective of this project is to reduce the risk for a high intensity wildfire and associated adverse post-fire watershed effects in the watershed.

The City of East Helena uses McClellan Creek in the Elkhorns GA for one source of municipal water. This source is an infiltration gallery located approximately five miles south of East Helena, in the McClellan Creek drainage, downstream of the planning area. The infiltration gallery draws water into two collection systems installed into alluvium near the creek. Recharge to McClellan Creek occurs in the Elkhorn Mountains on NFS lands.

Source water for the town of White Sulphur Springs municipal watershed is Willow Creek in the Smith River-Trout Creek sixth level watershed. The Willow Creek municipal watershed is in the northwest corner of the Castles GA. The Castle Mountains landscape assessment of 2012 described conditions

within the municipal watershed as good. Specifically, the watershed is fenced out and except for a few trespassers, livestock access is nonexistent. Public impacts are very small as access and roads are negligible. It has a healthy riparian area with a great diversity of plants including cottonwood, aspen, dogwood, alder, and willow. Mixed conifers adjacent to the channel provide an excellent source of large woody debris which forms numerous log jams along the profile. A boulder dominated channel bed, less-prone to degradation when compared to other project area channels, dissipates the 500 year flood energy efficiently and shows no detrimental effects from natural events. The overall condition of the watershed is excellent but hillslopes surrounding the creek have high fuel loading (dead lodgepole pine). Treatments proposed for the watershed include thinning and prescribed burning.

The town of Neihart uses O'Brien Creek and Shorty Creek; both are located within Belt Creek-Carpenter Creek sixth level watershed in the Little Belts GA. There have been turbidity issues linked to a powerline access road near O'Brien Creek and occasionally not meeting EPA Safe Drinking Water Standards. The city uses Shorty Creek during those times. The city received a state grant through the Treasure State Endowment Program in 2015 and has applied for a project grant to implement this plan to improve their overall system.

Not identified in the 1986 Lewis and Clark Forest Plan is the municipal watershed for the City of Lewistown, which receives its drinking water from Big Spring located in Big Spring Creek subwatershed (HUC 12). The groundwater recharge area for Big Spring Creek is located on NFS lands in roughly the northern two thirds of the Big Snowy Mountains south of Lewistown. See the map in the Snowies GA. This is one of the only municipal drinking water sources in Montana where treatment is not needed.

Table 4. Municipal and source waters of the HLC NF

Community	Geographic area	Hydrologic unit code	Hydrologic unit code name	Municipal and source water
Neihart	Little Belts	100301050102	Carpenter Creek-Belt Creek	Surface diversion; O'Brien and Shorty Creeks
White Sulphur Springs	Castles	100301030105	Trout Creek-North Fork Smith River	Surface diversion; Willow Creek
Helena	Divide	100301011401	Upper and Middle Tenmile Creek	Surface diversion; Tenmile, Banner, Moose, Minnehaha, Beaver and Porcupine Creeks.
East Helena	Elkhorn	100301011307	McClellan Creek	Surface diversion; McClellan Creek
Lewistown	Snowies	100401030901	Cottonwood Creek	Groundwater discharge, spring; all the Big Spring Creek Groundwater recharge area watersheds
		100401030204	Big Rock Creek	
		100401030702	East Fork Big Spring Creek	
		100401030701	Middle Fork Big Spring Creek	
		100402030401	Upper North Fork Flatwillow Creek	
		100402030403	South Fork Flatwillow Creek	

Source Water Protection Areas

Source water protection areas protect public water systems from contamination in accordance with the 1996 amendments to the Safe Drinking Water Act. Public water systems are defined under the Safe Drinking Water Act as entities that provide "water for human consumption through pipes or other constructed conveyances to at least 15 service connections or serves an average of at least 25 people for at least 60 days a year." Montana Department of Environmental Quality's Source Water Protection Program provides guidance and approval of source water protection areas within the State of Montana. Source water protection areas in Montana are divided into distinct regions according to the time water takes to reach a public water system intake. The purpose of subdividing source water protection areas in this way is to prioritize source water protection efforts. Montana Department of Environmental Quality has identified management goals within each of these regions, and these management goals are discussed in context of the water systems located within, adjacent, or downstream of the HLC NF. Public water supplies and source water assessments can be found on the Montana Department of Environmental Quality website: <http://svc.mt.gov/deq/wmadst/default.aspx?requestor=DST&type=SWP>.

Public water system intakes on surface water sources, i.e. streams, are the most susceptible to contamination from land management activities within the HLC NF. The City of Helena is the only public water system diverting surface water from locations within the HLC NF administration boundary, specifically from Beaver Creek, Minnehaha Creek, and Moose Creek in the Tenmile Creek watershed. The source water protection areas of these surface water intakes include a "spill response" area that is buffered along each source stream measuring a maximum of 10 miles in length, 1/2 mile from both streambanks, and 1/2 mile downstream from the surface water intake and is confined to the extent within the contributing watershed. These spill response regions are to be managed to prevent releases of contaminants where they can be drawn directly into a water intake with little lag time. In addition to the City of Helena's surface water intakes, two other communities have spill response areas that overlap the HLC NF, specifically the Town of Neihart's surface water intake on O'Brien and Shorty Creeks and the City of White Sulphur Springs intake on Willow Creek (Table 5).

Table 5. Surface water public water systems with spill response regions that overlap HLC NF

Public water system number	Public water system primary name	GA	Water source	Class of public water system per the safe drinking water act	Population served by public water system
MT0000360	city of White Sulphur Springs	Castles	Willow Creek	Community	1,000
MT0000241	Helena Water System	Divide	Tenmile Intakes Watershed	Community	31,005
MT0000298	town of Neihart	Little Belts	O'Brien Creek/Shorty Creek	Community	229

In addition to the spill response region, the rest of the contributing watershed upstream of each surface water intake is the "watershed region" part of the source water protection area, in which management is to maintain and improve the long-term quality of surface water used by the public water system. In addition to the three spill response regions that overlap the HLC NF, 12 public water systems located downstream of the forest have watershed regions that extend up into the forest. All 15 of these surface public water systems collectively serve approximately 100,000 people (Table 6).

Table 6. Surface water public water systems with watershed regions that overlap HLC NF

Public water system number	Public water system primary name	GA	Water source	Class of public water system per the safe drinking water act	Population served by public water system
MT0000416	Montana Aviation Research Co	Big Belts, Little Belts, Elkhorns, Divide, Castles, Crazyes, Snowies	Missouri River	Community	62
MT0003448	Rock Creek Marina and Campground	Big Belts, Little Belts, Elkhorns, Divide, Castles, Crazyes, Snowies	Ft Peck Reservoir	Non-community	50
MT0000415	Glasgow, City of	Big Belts, Little Belts, Elkhorns, Highwoods, Divide, Castles, Crazyes, Snowies	Missouri River	Community	3,253
MT0042450	Hell Creek State Park	Big Belts, Little Belts, Elkhorns, Highwoods, Divide, Castles, Crazyes, Snowies	Fort Peck Reservoir	Non-Community	50
MT0000218	Fort Peck, Town of	Big Belts	Fort Peck Lake	Community	240
MT0000360	White Sulphur Springs, City of	Castles	Willow Creek	Community	1000
MT0000290	Melstone, Town of	Castles, Crazyes, Little Belts, Snowies	Musselshell River	Community	170
MT0000241	Helena Water Department	Divide	Intake 4 Minnehaha Creek, Intake 5 Moose Creek, Intake 2 Ten Mile Creek, Intake 3 Beaver Creek, Intake 6 Walker Creek	Community	31,005
MT0000192	Culbertson, Town of	Divide	Missouri River	Community	1,700
MT0000525	Great Falls, City of	Little Belts	Missouri River	Community	60,000
MT0000298	Neihart, Town of	Little Belts	O'Brien Creek	Community	229
MT0000400	Tiber County Water District	Rocky Mountain Range	Tiber Reservoir	Community	750
MT0002669	Loma County Water District	Rocky Mountain Range	Marias River	Community	200
MT0000173	Chester, Town of	Rocky Mountain Range	Tiber Reservoir	Community	870

Groundwater sources also supply drinking water in and around the HLC NF. There are nine public water systems withdrawing groundwater at 12 locations within HLC NFS lands, coming from nine wells and direct from three springs. Montana’s Source Water Protection Program states that areas located within 100 feet of these ground water sources is the “control zone” for each intake, and this area is to be managed to protect sources from damage and to prevent direct introduction of contaminants into sources or the immediate surrounding areas. These nine public water systems withdrawing groundwater at 12 locations on NFS lands are the only control zones that intersect the HLC NF (Table 7).

Table 7. Groundwater public water systems with intakes located within the HLC NF

Public water system number	Public water system primary name	GA	Class of public water system per the safe drinking water act	Population served by the water system
MT0003418	Feathered Pipe Ranch	Divide	Non-Community	58
MT0062321	Park Lake Campground (FS)	Divide	Non-Community	150
MT0000591	Forest Park Water Users Association	Elkhorns	Community	323
MT0001526	Showdown Ski Lift Inc (FS SU)	Little Belts	Non-Community	448
MT0000789	Camp Rotary Club Monarch (FS SU)	Little Belts	Non-Community	40
MT0003151	Sun Canyon Lodge (FS SU)	Rocky Mountain Range	Non-Community	35
MT0002076	Teton Pass Ski Area Inc (FS SU)	Rocky Mountain Range	Non-Community	150
MT0062323	Lincoln Ranger Station (FS)	Upper Blackfoot	Non-Transient Non-Community	125
MT0003919	Mountain View Coop Lincoln	Upper Blackfoot	Non-Community	100

Beyond the 100-foot control zones, the areas within one mile of each ground water public water system source are typically designated as “inventory regions” by Montana Department of Environmental Quality that will be managed to minimize susceptibility to contamination. The delineation of these inventory regions can also be defined using other methodologies than a simple one-mile buffer depending on the information available and circumstances, and these areas are delineated by Montana Department of Environmental Quality. Management in these inventory regions will be focused on pollution prevention activities where water is likely to flow to a public water system well intake within a specified time-period. These inventory regions have various degrees of delineation on the Forest and management in these inventory regions will be considered at the site-specific project level. Best management practices can be implemented to control non-point sources of contamination in these areas (Montana Department of Natural Resources and Conservation 1999).

Table 8. Public water systems that use ground water and whose well/spring intake is outside the HLC NF, but their source water protection area “Inventory Region” (MT DEQ 2016) overlaps the HLC NF

Public water system number	Public water system primary name	GA	Class of public water system per the safe drinking water act	Population served by public water system
MT0004049	Grassy Mountain Lodge	Big Belts	Non-Community	33
MT0003421	York Bar	Big Belts	Non-Community	50

Public water system number	Public water system primary name	GA	Class of public water system per the safe drinking water act	Population served by public water system
MT0000243	Canyon Ferry Village System	Big Belts	Community	47
MT0000030	Blue Sky Heights WUA Clancy	Elkhorns	Non-Community	250
MT0000240	Harlowton City of	Little Belts, Castles, Crazies	Community	1050
MT0040745	Giant Springs State Park	Little Belts	Non-Community	1011
MT0043637	Headquarters Building Region	Little Belts	Non-Community	180
MT0000298	Neihart Town of	Little Belts	Community	229
MT0000334	Stanford Town of	Little Belts	Community	540
MT0003704	Source Giant Springs Inc	Little Belts	Non-Community	3007
MT0000788	Theiltges Saint Thomas Camp	Little Belts	Non-Community	74
MT0000175	Choteau City of	Rocky Mountain Range	Community	1691
MT0004532	Allens Manix Store	Rocky Mountain Range	Non-Community	33
MT0001378	Firebrand Food and Ale Restaurant	Rocky Mountain Range	Non-Community	30
MT0001429	Augusta School District 45	Rocky Mountain Range	Non-Community	86
MT0001437	Lazy B Bar Augusta	Rocky Mountain Range	Non-Community	50
MT0003134	Summit Mountain Lodge	Rocky Mountain Range	Non-Community	42
MT0001921	Mountain View MB HM PK	Upper Blackfoot	Non-Community	150

Conservation Watershed Network

A conservation watershed network is a designated collection of watersheds where management emphasizes habitat conservation and restoration to support native fish and other aquatic species; they also include all municipal watersheds and all watersheds with 303d listed stream segments. The goal of the network is to sustain the integrity of key aquatic habitats to maintain long-term persistence of native aquatic species. Designation of conservation watershed networks, which should include watersheds that are already in good condition or could be restored to good condition, are expected to protect native fish and help maintain healthy watersheds and river systems. Selection criteria for inclusion should help identify those watersheds that have the capability to be more resilient to ecological change and disturbance induced by climate change. For example, watersheds containing unaltered riparian vegetation will tend to protect streambank integrity and moderate the effects of high stream flows. Rivers with high connectivity and access to their floodplains will experience moderated floods when compared to channelized and disconnected stream systems. Wetlands with intact natural processes slowly release stored cooler water during summer warm and dry periods, whereas impaired wetlands are likely less effective retaining and releasing water over the season. For all these reasons, conservation watershed networks represent the best long-term conservation strategy for native fish and their habitats.

Many watersheds on the Forest that support the healthiest populations of native trout already have their headwaters protected through lands managed as inventoried roadless areas, Congressionally designated

wilderness (Bob Marshall and Scapegoat Wilderness), or as wild and scenic rivers. These special places are the building blocks of a conservation network as naturally functioning headwaters have a large influence on the function of downstream stream reaches.

The best available science indicates the Forest is, and will be, important for conservation of native fish (bull trout and westslope cutthroat trout) across their range. Multiple documents and agreements were reviewed. Uniquely, the planning area is located along both sides of the Continental Divide and is predicted to provide cold water into the future as modeling has demonstrated the predicted effects of climate change being slower in high elevation mountain streams. The climate shield model and temperature model across the HLC NF sub-watersheds (HUC12) look closely at where cold water is predicted to persist into the future in the face of climate change (USDA 1994). The models both identified that cold water is predicted to persist in many of our local bull and westslope cutthroat trout sub-watersheds that were previously identified as priority watersheds under the Inland Native Fish Strategy. Therefore, we carried over our priority bull and westslope cutthroat trout watersheds and those watersheds designated as critical habitat by the USFWS into our networks.

Multi-scale analysis was used to develop the Forest's conservation watershed network, starting with the scale of the Columbia River Basin and ending with HUC12 sub-watersheds within the plan area. Multi-scale analysis is consistent with guidance contained in the Interior Columbia Basin Ecosystem Management Project Memorandum of Understanding approved by senior managers in several of the western federal land management and regulatory agencies (Environmental Protection Agency, National Marine Fisheries Service, USFWS, Bureau of Land Management, and the USFS). The memorandum updated science findings from the original Interior Columbia Basin Ecosystem Management Project effort of the late 1990s and guides inclusion of best available science into land management plan revisions.

At the broadest of scale considerations, information in USFWS's bull trout recovery plan was reviewed to help place habitat and core populations located within the HLC NF in context with recovery needs of the species across its range in the western United States. For recovery units like the Columbia Headwaters, the recovery plan strategy states, "A viable recovery unit should demonstrate that the three primary principles of biodiversity have been met: representation (conserving the breadth of the genetic makeup of the species to conserve its adaptive capabilities); resilience (ensuring that each population is sufficiently large to withstand stochastic events); and redundancy (ensuring a sufficient number of populations to provide a margin of safety for the species to withstand catastrophic events)."

Additional information contained in the *Columbia Headwaters Recovery Unit Implementation Plan*, was also reviewed. Types of information contained in the two USFWS documents included threats directly influencing individual bull trout survival, as well as threats to habitat. Primary threats were broken into different categories: habitat, demographic, and invasive species. Recovery actions for the HLC NF focus on fish management and invasive species removal to help recover bull trout in the Columbia Headwaters recovery unit. In addition to primary threats, the recovery plan also recommends actions should be pursued to help provide resilience to "difficult to-manage-threats such as climate change."

The *U.S. Forest Service Bull Trout Conservation Strategy* was also reviewed to further identify opportunities to increase effectiveness of the network. Prior to the release of the *USFWS Bull Trout Recovery Plan*, the Northern Region of the Forest Service developed the *U.S. Forest Service Bull Trout Conservation Strategy*.

The final step in the conservation watershed network identification process compared watersheds identified for the land management plan against priority watersheds first identified by the Inland Native Fish Strategy. This step was taken to help ensure important information had not been overlooked by this

effort. Table 9 and Table 10 display the conservation watershed network subwatersheds west and east of the Continental Divide that are included in the 2020 Land Management Plan.

Table 9. Conservation watershed network subwatersheds west of the continental divide on the HLC NF

Geographic area	4 th code HUC (HUC #)	5 th code HUC (HUC #)	6 th code HUC (HUC #)	6 th code HUC acres	WCF rating
Divide	Upper Clark Fork (17010201)	Little Blackfoot River Headwaters (1701020105)	Ontario Creek (170102010501)	12,801	Impaired function
			Little Blackfoot River-Larabee Gulch (170102010502)	18,162	Functioning at risk
			Little Blackfoot River-Hat Creek (170102010507)	13,522	Impaired function
Upper Blackfoot	Blackfoot (17010203)	Blackfoot River Headwaters (1701020302)	Blackfoot River-Anaconda Creek (170102030202)	17,154	Impaired function
			Lower Alice Creek (170102030204)	11,697	Functioning at risk
			Hogum Creek (170102030205)	7,630	Functioning at risk
			Blackfoot River-Hardscrabble Creek (170102030206)	12,474	Functioning properly
	Landers Fork (1701020301)	Copper Creek (170102030103)	26,005	Functioning at risk	
			Lower Landers Fork (170102030104)	15,662	Functioning at risk
	Blackfoot River-Keep Cool Creek (1701020303)	Poorman Creek (170102030302)	25,783	Impaired function	
		Blackfoot River-Lincoln (170102030301)	11,399	Functioning properly	
		Arrastra Creek (170102030309)	15,084	Functioning at risk	
		Blackfoot River-Little Moose Creek (170102030310)	20,036	Functioning at risk	
	Nevada Creek (1701020304)	Nevada Creek Headwaters (170102030401)	25,255	Functioning at risk	

Table 10. Conservation watershed network subwatersheds east of the continental divide on the HLC NF

Geographic area	4 th code HUC (HUC #)	5 th code HUC (HUC #)	6 th code HUC (HUC #)	6 th code HUC acres	WCF rating
Big Belts	Upper Missouri River (10030101)	Missouri River-Dry River (1003010109)	Greyson Creek (100301010902)	15,517	Functioning at risk
			Ray Creek (100301011003)	15,985	Functioning properly
		Missouri River-Upper Canyon Ferry Lake (1003010110)	Gurnett Creek (100301011005)	14,040	Functioning at risk
			Missouri River-Middle Canyon (100301011101)	Duck Creek (100301011101)	20,792

Geographic area	4 th code HUC (HUC #)	5 th code HUC (HUC #)	6 th code HUC (HUC #)	6 th code HUC acres	WCF rating
		Ferry Lake (1003010111)	White Creek (100301011106)	20,960	Functioning at risk
		Missouri River-Lower Canyon Ferry Lake (1003010112)	Avalanche Creek (100301011202)	25,745	Impaired function
			Magpie Creek (100301011204)	16,729	Functioning at risk
		Beaver Creek (1003010117)	Upper Beaver Creek (100301011701)	19,583	Functioning at risk
	Lower Beaver Creek (100301011703)		21,043	Functioning at risk	
	Smith River (10030103)	Smith River – Newlan Creek (1003010303)	Thompson Gulch (100301030303)	13,642	Functioning at risk
		Smith River – Camas Creek (1003010305)	Upper Camas Creek (100301030501)	21,624	Impaired function
Rock Creek (1003010306)		Upper Rock Creek (100301030602)	21,740	Functioning at risk	
Castles	Smith River (10030103)	North Fork Smith River (1003010301)	Fourmile Creek (100301030104)	16,271	Functioning at risk
			NF Smith River-Trout Creek (100301030105)	31,980	Functioning at risk
		South Fork Smith River (1003010302)	Cottonwood Creek (100301030203)	6,921	Functioning properly
Divide	Upper Missouri River (10030101)	Prickley Pear Creek (1003010113)	Clancy Creek (100301011304)	20,990	Impaired function
			Tenmile Creek (1003010114)	Middle Tenmile Creek (100301011402)	22,975
		Upper Tenmile Creek (100301011401)		6,130	Impaired function
		Greenhorn Creek (100301011403)		12,932	Functioning at risk
		Skelly Gulch (100301011404)	7,885	Functioning at risk	
Elkhorns	Boulder River (10020006)	Lower Boulder River (1002000605)	Muskrat Creek (100200060501)	25,541	Functioning properly
	Upper Missouri River (10030101)	Missouri River-Crow Creek (1003010107)	Headwaters Crow Creek (100301010701)	15,293	Functioning at risk
			Upper Crow Creek (100301010702)	16,020	Functioning at risk
			South Fork Crow Creek (100301010703)	10,468	Functioning at Risk

Geographic area	4 th code HUC (HUC #)	5 th code HUC (HUC #)	6 th code HUC (HUC #)	6 th code HUC acres	WCF rating		
		Missouri River-Middle Canyon Ferry Lake (1003010111)	Lower Beaver Creek (100301011105)	20,179	Functioning at risk		
		Prickley Pear Creek (1003010113)	Headwaters Prickley Pear Creek (100301011301)	19,228	Functioning at risk		
			Warm Springs Creek (100301011303)	13,235	Functioning at risk		
			Upper Prickley Pear Creek (100301011306)	16,436	Functioning at risk		
			McClellan Creek (100301011307)	23,215	Functioning at risk		
Highwoods	Upper Missouri- Dearborn (10030102)	Highwood Creek (1003010213)	Headwaters Highwood Creek (100301021301)	16,040	Functioning at risk		
	Belt Creek (10030105)	Lower Belt Creek (1003010504)	Little Belt Creek (100301050402)	24,526	Functioning properly		
	Arrow Creek (10040102)	Upper Arrow Creek (1004010202)	Cottonwood Creek (100401020207)	32,302	Functioning properly		
Little Belts	Belt Creek (10030105)	Upper Belt Creek (1003010501)	Jefferson Creek– Belt Creek (100301050101)	20,793	Functioning at risk		
			Carpenter Creek-Belt Creek (100301050102)	26,105	Functioning at risk		
			Upper Dry Fork Belt Creek (100301050103)	18,512	Functioning at risk		
			Lower Dry Fork Belt Creek (100301050104)	21,274	Functioning at risk		
			Hoover Creek-Belt Creek (100301050105)	30,975	Functioning at risk		
	Big Otter Creek (1003010502)	Middle Belt Creek (1003010503)	Headwaters Big Otter Creek (100301050201)	12,917	Functioning at risk		
			Tillinghast Creek (100301050301)	22,191	Functioning at risk		
			Pilgrim Creek (100301050302)	18,259	Functioning properly		
			Logging Creek (100301050303)	27,092	Functioning at risk		
			Iron Creek – Belt Creek (100301050304)	15,689	Functioning at risk		
			Judith River (10040103)	Middle Fork Judith River (1004010303)	Cleveland Creek (100401030301)	32,866	Functioning properly
					Yogo Creek (100401030303)	29,275	Functioning at risk
	Middle Fork Judith River (100401030304)	24,116			Impaired function		

Geographic area	4 th code HUC (HUC #)	5 th code HUC (HUC #)	6 th code HUC (HUC #)	6 th code HUC acres	WCF rating
		South Fork Judith River (1004010304)	Upper South Fork Judith River (100401030401)	35,258	Impaired function
		Dry Wolf Creek (1004010311)	Upper Dry Wolf Creek (100401031101)	28,732	Functioning properly
		Upper Wolf Creek (1004010312)	Running Wolf Creek (100401031201)	23,479	Functioning at risk
	Smith River (10030103)	Sheep Creek (1003010304)	Headwaters Sheep Creek (100301030401)	27,663	Functioning at risk
		Tenderfoot Creek (1003010308)	Upper Tenderfoot Creek (100301030801)	26,105	Functioning properly
		Smith River – Deep Creek (1003010309)	Upper Deep Creek (100301030903)	11,267	Functioning properly
Rocky Mountain Range	Sun River (10030104)	North Fork Sun River (1003010401)	Gates Creek (100301040105)	9,135	Functioning properly
		Willow Creek (1003010403)	Little Willow Creek-Willow Creek (100301040302)	24,034	Functioning at risk
		Sun River-Gibson Reservoir (1003010404)	Gibson Reservoir (100301040401)	23,697	Functioning at risk
		Elk Creek (1003010405)	Ford Creek (100301040501)	15,895	Functioning at risk
	Upper Smith Creek (100301040502)		23,064	Functioning properly	
	Two Medicine River (10030201)	Upper Two Medicine River (1003020101)	Upper South Fork Two Medicine River (100302010103)	22,836	Functioning properly
			Lower South Fork Two Medicine River (100302010104)	42,986	Functioning at risk
			Little Badger Creek (100302010105)	24,028	Functioning at risk
		Badger Creek (1003020102)	Headwaters Badger Creek (100302010201)	38,358	Functioning properly
			Lonesome Creek–Badger Creek (100302010202)	20,891	Functioning properly
		Dupuyer Creek (1003020105)	Upper Dupuyer Creek (100302010501)	30,115	Functioning properly
	Birch Creek (1003020106)	South Fork Birch Creek (100302010602)	16,420	Functioning properly	
	Teton River (10030205)	Teton River-North Fork Teton River (1003020501)	Upper North Fork Teton River (100302050101)	13,317	Functioning properly
			Middle North Fork Teton River (100302050102)	27,339	Functioning properly
			South Fork Teton River (100302050103)	17,717	Functioning properly

Geographic area	4 th code HUC (HUC #)	5 th code HUC (HUC #)	6 th code HUC (HUC #)	6 th code HUC acres	WCF rating
			Lower North Fork Teton River (100302050104)	11,082	Functioning properly
Snowies	Judith River (10040103)	Big Spring Creek (1004010307)	East Fork Big Spring Creek (100401030702)	34,528	Functioning properly
			Middle Fork Big Springs Creek (100401030701)	15,770	Functioning properly
			Cottonwood Creek (100401030709)	37,238	Functioning properly
		Lower Ross Fork Creek (1004010302)	Big Rock Creek (100401030204)	37,639	Functioning properly
	Flatwillow Creek (10040203)	Upper Flatwillow Creek (1004020304)	Upper North Fork Flatwillow Creek (100402030401)	32,587	Functioning at risk
			South Fork Flatwillow Creek (100402030403)	37,327	Functioning properly
Upper Blackfoot	Upper Missouri River (10030101)	Upper Little Prickly Pear Creek (1003010118)	Virginia Creek (100301011804)	19,407	Impaired function
			Upper Canyon Creek (100301011805)	15,169	Functioning properly

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