## Rulemaking Processes, Implementation, and Best Science

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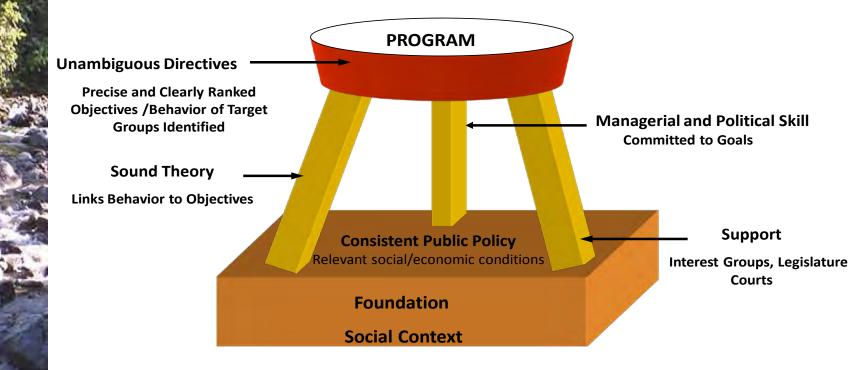
US Forest Service National Science Forum Washington, D.C. March 29-30, 2010

# Policy Design and Policy Implementation

- Effective Policy Design and Implementation
- Incorporating Best Science

Policy = goals + tools + organizations + resources

### **Conditions for Effective Policy Implementation**



### Statutory and nonstatutory factors affect implementation

## Sound Theory

Policy is based on sound theory relating to changes in target group behavior in order to achieve objectives

- Science panel focus on substantive principles
- Must focus on process principles in equal measure



## Managerial & Political Skill

Leadership committed to statutory goals

- Invest in training, mentoring, career development to build capacity
- Provide resources and incentives, recognize and REWARD effective practices

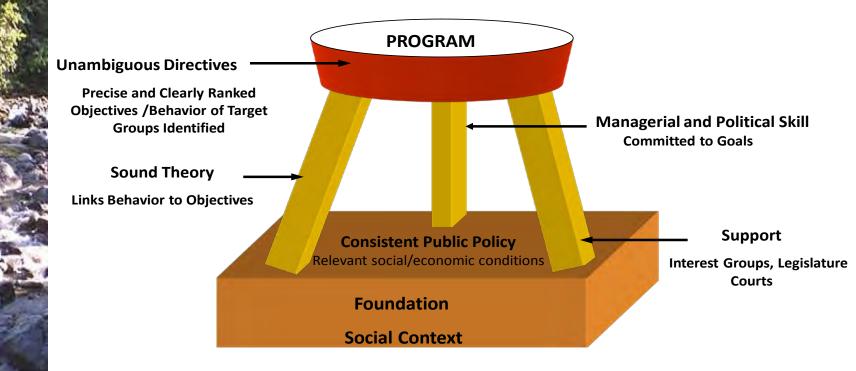
## Support

Policy is supported by constituent groups, legislatures, courts

### - Communication

- Engage EARLY in decision process
- Materials easily available, understandable
- Partnerships and Collaboration (MOUs, other tools)
- Consistent with NEPA and other policies

### **Conditions for Effective Policy Implementation**



### Statutory and nonstatutory factors affect implementation

### HOW to consider best science?

- In policy design, include approaches that:
  - Define <u>Characteristics</u> of Best Science
  - Encourage Joint Fact Finding
  - Practice Adaptive Governance
  - Make Process Principles High Priority



# Define Characteristics of Best Science

### Example: WA state Critical Areas Policies

- Criteria for what <u>is</u> Best Science (peer review, methods, inference, analysis, context, references, sources)
- Criteria for obtaining Best Science
- Criteria for incorporating Best Science
- Criteria for inadequate science
- Flexible and evolving, include new information over time
- W.A.C. 365-195-905 http://apps.leg.wa.gov/WAC/default.aspx?cite=365-195-900



# Use Joint Fact Finding

- Potential alternative to adversary science
- Extends collaborative efforts
- Participants work together to develop issues, data, analysis, and apply information to reach decisions
- Situations where more/less useful



## Practice Adaptive Governance

- **Policy:** multiple targets, multiple interests, emphasis on monitoring, policies are resilient
- **Decision Making:** bottom up, integrate different interests, collaborative processes
- Science: relationships evolve, open systems, contextual, embrace uncertainty, science + other knowledge important
  - See R.D. Brunner et al., 2005. *Adaptive Governance: Integrating Science, Policy and Decision Making.* Columbia University Press

# **Process Principles High Priority**

- Many challenges to agency decisions are about the <u>process</u>
- Must support internally (training, resources, rewards)
- Develop patterns and communities of practice
- NEPA for 21<sup>st</sup> Century initiative
  http://www.fs.fed.us/pnw/about/programs/fsd/NEPA/index.shtml

# Flexibility and Uncertainty

- Approaches allow flexibility and address uncertainty
  - Develop and implement approaches then monitor and modify if needed
  - Contingent agreements (if ....then) can be incorporated into plans (using MOUs or other tools)
  - Continued, long-term interactions
  - New institutions? (Partnerships, Coordinating Councils)
- Effective implementation requires investment of time and resources, commitment to principles



### • Thank you!